

## **Book Project**

### **Ethnic Diversity Accommodation in Russia: Challenges and Trends**

Edited by Oleh Protsyk, European Centre for Minority Issues (ECMI)  
and Benedikt Harzl, European Academy Bozen/Bolzano (EURAC)

This volume will provide a comprehensive overview of norms and practices of ethnic diversity management in the Russian Federation in the last twenty years. It will examine the evolution of the legal framework, institutional architecture, and policies intended to address the numerous challenges posed by Russia's immense ethno-cultural heterogeneity. The volume will adopt an interdisciplinary perspective in order to achieve its objective of providing a wide-ranging assessment on how Russia evolved and where it stands today in terms of diversity accommodation after two decades of tumultuous post-communist transition.

The volume will analyze the legal, social, and political changes affecting the nature of ethno-cultural relations and the treatment of ethnic minorities in the Russian Federation. It will combine empirical analysis with the development of a conceptual framework for understanding the ways in which ethnic diversity both influences and is shaped by transformations of Russian politics and society.

The publication will include four major sections. Challenges of developing and implementing Russian legislation in the areas of diversity management and ethnic minority rights will be a focus of chapters in the first section. The second section of the book will review the provisions for and the functioning of ethnic federalism and minority governance. The chapters in the third section will evaluate how government policies and social practices shape and reshape the evolution of minority identities. The final section of the volume will include chapters dealing with issues of ethnic mobilization, political participation and representation of minorities.

The volume will draw on an international team of experts, all of whom are recognized authorities in at least one of the four general areas outlined above. All authors come from major universities or leading research institutions in Europe, the US, or Russia. They are members of a Study Group on Ethnic Minorities in Russia jointly established by ECMI and EURAC. The group has already had one intense research workshop in Germany in April 2010 and is scheduled to have a second workshop in Italy in September 2010. Individual chapters in a proposed volume will be based on papers presented and discussed in these workshops.

Each chapter will adhere to a common structure. First, it will locate the relevance of the issue it addresses within the broader domain of ethnic diversity accommodation. There will then follow an overview of developments in that specific issue area and the analysis of the scholarly treatment of these developments. The next section will provide a more in-depth discussion of the key issues and challenges identified by the author. The chapter will conclude with an overall assessment of topic considered.

The book will be around 400 pages in length. Contributions have been commissioned for delivery in September 2010 and the manuscript will be ready for the press in March 2011, with a view to publication later that year.

*TABLE OF CONTENTS*

***Introduction***

Oleh Protsyk and Benedikt Harzl

***Part I. Legal framework***

**Russian legislation in the area of minority rights**

Bill Bowring

**International norms and legal status of minority languages in Russia**

Stefan Oeter

**National-cultural autonomy**

Alexander Osipov

***Part II. Ethnic federalism and minority governance***

**Federalism and Regionalism**

Hans Oversloot

**Governance and types of political regimes in ethnic regions**

Nikolai Petrov

**The Northern Caucasus and challenges of minority governance**

Anna Matveeva

***Part III. Majority and minority identities***

**Development of majority and minority identities**

Emil Pain

**Minority Identity in the normative context of language rights**

Mahulena Hofmann

**Government policies and minority identities**

Sergey Sokolovskiy

***Part IV. Political Participation and representation***

**Electoral rules**

Robert Moser

**Legislative representation**

Paul Chaisty

**Ethnic mobilization**

Dmitry Gorenburg

## ***Conclusion***

Valerie Bunce

## **Note on Contributors**

**Bill Bowring** is Professor of Law at Birkbeck College, University of London. He has a wide range of activities and experience. These have included advising the UK Government's Department for International Development on Access to Justice and Human Rights in Russia, acting as an expert and trainer for the United Nations and the Council of Europe, and working with the OSCE's High Commissioner on National Minorities in the former Soviet Union. He has produced a long list of publications on human rights issues and as a practising barrister represents clients at the European Court of Human Rights, in cases against Azerbaijan, Estonia, Georgia, Latvia, Russia and Turkey.

**Valerie Bunce** is the Aaron Binenkorb Professor of International Studies at Cornell University. Her primary field is comparative politics and, secondarily, international relations. She is the author, most recently, of *Subversive Institutions: The Design and the Collapse of Socialism and the State* (Cambridge University Press, 1999), and her articles have appeared, for example, in the *American Political Science Review*, *Comparative Politics*, *Comparative Political Studies*, *Politics and Society* and *International Organization*, together with a variety of area-based journals and edited volumes.

**Paul Chaisty** is University Lecturer in Russian Government at the St. Anthony's College of the university of Oxford. He received his doctorate in Politics at the University of Leeds, and was a British Academy Post-Doctoral Research Fellow at St. Antony's (1997-2000). He taught Politics at the Universities of Leeds, Royal Holloway and East London, and was the Politics Tutor at Pembroke College, University of Oxford, from 2002 to 2005. Dr. Chaisty's research interests are mainly in the area of Russian politics, and in particular political institutions. He has written on legislative and constitutional politics in post-communist Russia.

**Dmitry Gorenburg** is the Executive Director of the American Association for the Advancement of Slavic Studies and a Visiting Lecturer in the Department of Government at Harvard University. He is also a Research Analyst and Director of Russian and East European Studies at the Center for Strategic Studies of The CNA Corporation. He was also a Wilson Scholar at the Woodrow Wilson International Center for Scholars. He holds a Ph.D in political science from Harvard University and a B.A. in international relations from Princeton University and focuses in his research on the evolution of Soviet policies toward minority ethnic groups and the impact of these policies on ethnic identities in the region during and after the Soviet collapse. He is the author of *Nationalism for the Masses: Minority Ethnic Mobilization in the Russian Federation* (Cambridge University Press, 2003).

**Benedikt Harzl** graduated in Law from the Karl-Franzens-University of Graz and holds a MA degree in East European Studies from the Free University of Berlin. After international work experience gained at the Institute for German and European Studies in Minsk and at the German Council on Foreign Relations in Berlin he started to work as a junior researcher at the European Academy in Bolzano/Bozen where he is still based. He is currently PhD student at the University

of Innsbruck and focuses in his research on ethnic conflicts and transitional politics in the post-Soviet space.

**Mahulena Hofmann** is professor of European Law and Law of the countries in transition at the Justus-Liebig-University of Giessen. She has been lecturing before at the universities of Prague and Heidelberg. Since 2007, Professor Hofmann is the Czech member of the committee of experts under the Council of Europe Charter for Regional and Minority Languages. In her publications she has been focusing on the domestic implementation of human rights and international law in transitional countries.

**Anna Matveeva** is visiting fellow with the Crisis States Research Centre at the London School of Economics. She is a consultant on conflict and peace-building with a particular expertise in Central Asia and the Caucasus region. She is currently undertaking research on Tajikistan for the Centre and writes articles for the daily Guardian on a permanent basis.

**Robert G. Moser** is Associate Professor in the department of Government of the College of liberal arts at the University of Texas at Austin and author of “Unexpected Outcomes: Electoral Systems, Parties, and Representation in Russia” (University of Pittsburgh Press, 2001). He has published extensively on electoral systems and the representation of minority groups.

**Stefan Oeter** is Professor of public and international law at the University of Hamburg and managing director of the Hamburg Institute of International Affairs. He also serves as the German representative to the independent Committee of Experts of the European Charter for Regional or Minority languages, being appointed by the Committee of Ministers of the Council of Europe. Professor Oeter has authored various publications in the field of public international law, minority protection and comparative federalism.

**Alexander Osipov** is a graduate from the Moscow State University and from the Western Urals Institute of Economics and Law in Perm’ and holds a PhD degree in ethnology. Currently, Dr. Osipov is a research fellow at the Centre for Independent Social Research (St. Petersburg, Russia) and program coordinator of the Human Rights Centre ‘Memorial’ (Moscow), one of the leading Russian non-governmental human rights organizations. His research activities primarily focus on ethnicity, minority protection and racial discrimination. In recent times, he has been concentrating in his research activities on non-territorial forms of autonomy.

**Hans Oversloot** is Associate Professor (universitair docent) at the department of Political Science at Leiden University. He gives lectures in the field of political theories and their history. From 1997-2008 he has been engaged at the department of Russian Studies where he taught Russian politics as part of Leiden University’s Russian Area Studies program. His publications include studies on Russian state- and nation-building with a strong emphasis on ethno-political and federal aspects.

**Emil Pain** is professor at the Higher School of Economics in Moscow. He published extensively on majority-minority relations in Russia. His recent books include *Between Empire and Nation* (Moscow: Liberal Mission, 2004) and *At Crossroads* (Moscow: ROSSPEN, 2009). He was the

official adviser on ethno-political relations to the former President of the Russian Federation, Boris Yeltsin.

**Nikolay Petrov** is analyst at the Moscow Carnegie Endowment for International Peace. Before, he served as chief organizer of the Analysis and Forecast Division in the Supreme Soviet (1991–1992), advisor and analyst for the Russian Presidential Administration (1994–1995), and a scholar at the Kennan Institute for Advanced Russian Studies (1993–1994) and the International Foundation for Electoral Systems (1994). From 1996 to 2000, Petrov worked at the Carnegie Moscow Center as a senior consultant and scholar-in-residence. He later lectured at Macalester College in the United States. Petrov earned his Ph.D. from Moscow State University. Petrov is also a senior research associate with the Institute of Geography at the Russian Academy of Sciences.

**Oleh Protsyk** is Senior Research Associate at European Centre for Minority Issues, Flensburg, Germany. After receiving his doctorate in Political Science from Rutgers University he held post-doctoral positions at the School of Slavonic and East European Studies at University College London and at the Chair of Ukrainian Studies at University of Ottawa. His research interests include ethnic conflict regulation, representation and political parties, and executive-legislative relations. His work appeared in academic journals such as *Comparative Politics*, *European Journal of Political Research*, *Europe-Asia Studies*, *Political Studies*, and *Post-Soviet Affairs*.

**Sergey Sokolovsij** is a leading Research Fellow at the Institute of Ethnology and Anthropology in Moscow and affiliated with the Russian Academy of Sciences. He is also acting chief editor of the journal “ethnographic Review” (Moscow, Russia). His publications include books and articles about indigenous peoples’ rights, ethnic classifications and populations censuses.